

EU OS for European Commission Staff Promises and Status Q4 2025

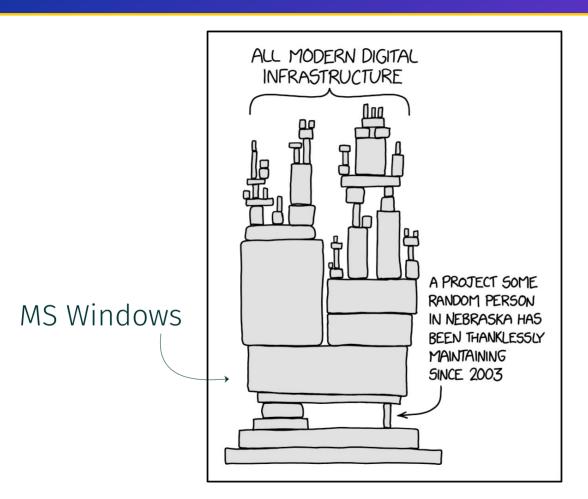
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EU OS: Why?

MS Windows as a Supply Chain Dependency Issue





Source: https://xkcd.com/2347/

Motivation for an Open Source Operating System (OS) based on Linux



OS to support older Hardware

- With Windows 10 end-of-life, older hardware does not meet requirements for an update on Windows 11 (planned obsolescence of 240 Mio devices).
- With Linux, older (and newer) hardware can be used longer.
 - Schools and universities, libraries, public administration, etc.

OS to support high regulatory requirements (security, sovereignty, privacy)

- With Windows 10 and 11, connected (cloud) services are difficult to control.
- With open source software like Linux, a high level of control is achievable
 - Government: competition authorities, data protection authorities, courts
 - Embassies, secret services, armed forces, critical infrastructure sector

Perceived Problems with the Migration of Linux



Perceived Problems

- During migration two systems must be supported: Windows and Linux
- Expensive migration: cost-saving effects only for large desktop fleets
- Little in-house know-how and small ecosystems: shortage of expertise
- In the absence of role models: many unknowns and risk to fail
- User aversion against new or non-standard software (or change in general)

Possible Solution

- Synergies between organisations: common approach to Linux and its migration
- Synergies between building blocks: reuse cloud technologies and expertise

EU OS and its Unique Selling Point (USP)



What is EU OS not?

- It is <u>not</u> a project of the European Union, but it should be.
- It is <u>not</u> a new Linux distribution. It is not for private home users.
- It is <u>not</u> a project producing original code. EU OS reuses existing software.

What is EU OS then?

- It is a Proof-of-Concept (PoC) for the deployment of a Fedora-based Linux OS with a KDE Plasma desktop environment and bootable container technology in a typical public sector organisation (corporate environment).
- Private sector organisations with similar requirements may also use EU OS.
- EU OS is also a community and a knowledge data base.

EU OS: How?



What is already proven?

- Several public sector organisations have migrated to Linux, so that's proven.
 - French Gendarmerie (fleet with 82k seats)
 - Chinese Government (90% of seats in government on Linux, video)
- The European Commission has studied Linux on the desktop already in 2005:
 - 'In general, the Linux platforms that were tested show a very fair level of usability and compatibility. An environment based on Linux is today technically feasible for limited groups with specific needs. Although there are many other factors that could play a role in the decision in favour of the implementation of an environment based on Linux, the present testing shows that is not possible to implement it at this moment in time on a large scale. Amongst the most blocking factors is the availability of Commission and local applications.'
 - 'Apart from this technical evaluation, it must be said that the Commission has a political role to play in ensuring that the competition rules are respected.'

Map of Linux-on-the-Desktop in the European Public Sector







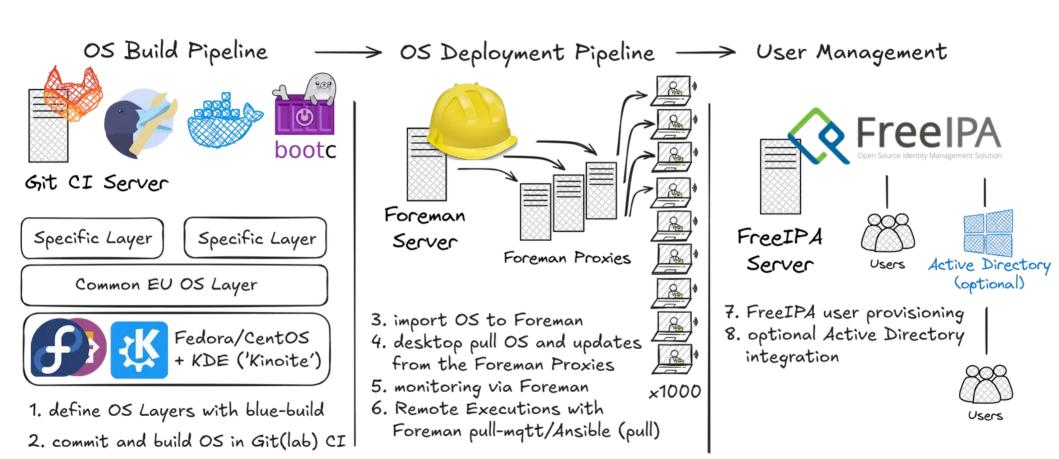
EU OS wants to proof that ...

- enough synergies exist, so that migration to Linux (EU OS) is feasible and economically viable in much more public sector organisations
- a migration is doable in rather 2 years than 20 years (check out use cases)
- Linux offers today an alternative to Windows that is more secure, sovereign, sleek (efficient/eco-friendly)
- Linux deployments can scale to thousands of users

Hence, EU OS PoC is more about **developing a** *common* **vision for and collaboration in digital transformation** than it is about code or technology.

Technical Design of EU OS (draft as of May 2025)

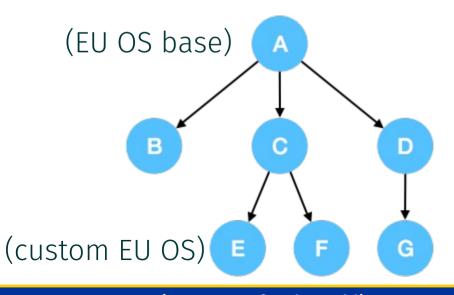




Collaboration and Subsidiarity with EU OS



- Bootable Containers (bootc) have each one base container to inherit
- Collaboration on the highest (most generic) level possible
- Subsidiarity on the lowest level (custom EU OS variant)



EU OS common upstream Linux OS	
Country 1	Country 2
Region 1 in Country 1	Sector Education in Country 2
City 1 in Region 1	Primary Schools in Country 2

Bootable Containers (bootc)





user@laptop> sudo bootc status -v

• Booted ostree

Commit: b23063e41c9e2bd5fe115d78ef376188e...

StateRoot: fedora

Deploy serial: 0 Staged: no Soft-reboot: yes

Rollback ostree

Commit: 4e2da3123fc1000924ccee67952e8c13e...

StateRoot: fedora

Deploy serial: 0 Staged: no

Soft-reboot: no

user@laptop> sudo bootc upgrade

user@laptop> sudo bootc switch registry.code.europa.eu/eu-os/eu-ec/jrc:latest

user@laptop> sudo bootc switch registry.code.europa.eu/eu-os/eu-ec/jrc-gnome

user@laptop> sudo bootc rollback

bootc-dev.github.io

'Your laptop is a git repo!'







Blue Build Helps Building Bootable Containers



```
name: eu-os-demo
base-image: registry.code.europa.eu/eu-os/base
image-version: 2025.10
modules:
 - type: default-flatpaks
    configurations:
      - notify: true # notify users
        scope: system
          - org.mozilla.firefox
          - org.kde.okular
 - type: dnf
    repos:
      copr:
        - rriemann/eu-os
    install:
      packages:
        - eu-os-backgrounds
        plvmouth-theme-eu-os
        - fréeipa-client
 - type: files
    files:
      - source: system
        destination: / # copy files in 'system' to file tree
 - type: script
    scripts: [] # list with filesnames from folder files/scripts
    snippets:
      - "for h in /home/*; touch /home/$f/.default; done"
  - type: systemd
    system:
      enabled:
        - corporate-vpn.service
 - type: signing
```



The easiest way to build your own desktop Linux images.

blue-build.org

Full Example: EU OS Base Demo

EU OS: Who and When?

EU OS Community and Partners



- EU OS community is made up of
 - the project Gitlab https://gitlab.com/eu-os/
 - the Matrix chat space with ≈ 170 participants https://matrix.to/#/#eu-os-space:kde.org
 - the Fediverse account @eu_os with ≈ 2,3k followers
- EU OS partnerships with organisations offering pro bono help or a platform
 - French Government Hackdays in June 2025
 - ATIX/orcharhino https://orcharhino.com/en/ 💳
 - B1 Systems https://www.b1-systems.de/en/
 - GONICUS https://www.gonicus.de/
 - international information campaign https://endof10.org/
 - pending formalisation: a German public sector agency 🔫
- EU OS would like to have more partners from all over Europe!









EU OS Project Status (as of October 2025)



- awareness raising campaign in full swing (social media, personal networks)
 - EU organisations: EDPS, EC DIGIT/CNECT/HR, EC JRC, Parliament, Court, ...
 - International organisations: ICC, ICJ (the Hague), ICRC, UN
 - EU member states: DINUM 🔟, Zendis 📂, Schleswig-Holstein 📂, OSPO 🧮

on-going feasibility study with pilot comprising ≈ 150 seats running EU OS
 (scheduled from summer to end of 2025, so results expected in next months)

EU OS: What is in for DG DIGIT.C2?





First Mover Advantage: an OS from the EU for the EU



- Possible User Base in EUIBAs: 80k staff (MS license savings: ≈ 80M€. yearly)
- Possible User Base in EU Public Sector: 200 mio. × 18% ≈ 36 mio. staff: 36B€
- Brussels Effect: use EU convening power to help consolidation after Windows;
 China's public sector has only one Linux: Kylin Linux
- Hands-On EU value across the EU: ERASMUS, Roaming, EU OS!
- Investments in such Digital Public Infrastructure (DPI) or Digital Public Goods benefits not only the private sector in the EU, but also in developing and emerging markets. see: digitalpublicgoods.net, govstack.global

Digital



Linux Distributions Landscape



- Consider distributions for corporate use (with a lot of testing before release)
- **Debian** is a community non-profit **managed** by volunteers since
- **Ubuntu** is owned by Canonical Ldt. **(revenue 300m\$, 1k staff)**
- OpenSUSE/SLES is owned by Société Anonyme 💳 (revenue 700m\$, 2.5k staff)
- RedHat is owned by IBM (revenue 4.5B\$, 20k staff (source) of which 13k and 4.5k)
- RedHat competes against **AlmaLinux** Foundation (AWS, Azure, Meta, CERN, some Japanese companies)
- RedHat competes against **RockyLinux** Foundation (AWS, Google, vmware, RISC-V)

Linux Distributions Landscape: Conclusions and Perception (on Mastodon)



- RedHat/Fedora is factor 10 bigger and employs most staff in the EU.
- Many people overestimate the market share of Ubuntu in the Linux market.
- Source: my Mastodon poll
- Some explanations from reactions:
 - openSUSE is the choice of SAP,
 SAP is big (annual rev. ≈40B\$)
 - Ubuntu has less paying users



Today I learnt #suse #opensuse is about twice as big as #ubuntu in terms of annual revenue and staff members.

suse: est. 700m\$ with 2.5k staff ubuntu: est. 300m\$ with 1k staff

Who would have thought that?

Is it the server business? Has Ubuntu so much more non-paying "customers"?



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Long-term only the User Base Size is Important



Axiom: growth or recurrent investment is more important than the starting point

- So to have a good product, one needs many users that
 - stimulate private investments
 - justify public investments
- Remember: paying rent for proprietary software is no investment
- MS Windows was never cool, but it has a huge user base and ecosystem

My conclusion for the Commission would be:

- The Commission jumps on the Linux with most (corporate) users now.
- The Commission seeks to find users of their Linux across the EU and beyond.
- Best is: do both! Which Linux has the largest potential?

Fedora/AlmaLinux vs Debian/Ubuntu



- [redacted]
- [redacted]
- Debian/Ubuntu would still involve a lot of software from Fedora/Redhat: e.g. Keycloak, FreeIPA, systemd, Ansible, OpenShift/OKD, Pipewire, Foreman
- [redacted] CERN 🔁 uses Fedora/AlmaLinux.
- [redacted]
- With bootc and standard tooling like FreeIPA, Foreman, the distribution can be switched later (e.g. to NixOS, openSUSE, Debian – see bootc issue #865)

EU OS in 8 Steps



- 1. Ask **SG.E.3** Technological Sovereignty & Innovation to coordinate for a shared business case amongst
 - a) DG CNECT.H.1 & H.2 Cybersecurity Technology & Policy on supply chain security
 - b) DG CNECT.E.2 Cloud & Software on synergies with cloud & member state EDIC 'Digital Commons'
 - c) DG **DIGIT.C.2** Digital Workplace Foundations for their use of EU OS for developers and resilience.
 - d) DG HR.DS.4 Information Security for their use of EU OS to processes classified information.
 - e) DG **DIGIT.B.2** OSPO for organising a public sector conf on EU OS, a hackathon, and a bug bounty.
- 2. Launch DIGIT Pilot with additional test devices following manual at https://eu-os.eu/poc/
- 3. Memorandum of Understanding with EDIC ([redacted]) on both openDesk and EU OS.
- 4. Memorandum of Understanding with CERN (everyone loves CERN: ICRC, Zendis)
- 5. Present partnership at ICDT to all EUIBAs ([redacted])
- 6. Secure Extra Funding: EP Preparatory Actions, NATO 2% resilience target
- 7. For more resilience, compile code in EU/CERN cloud: AlmaLinux Build System.
- 8. Let CNECT and the EDIC take over after the pilot.



Thank you. Questions?

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Backup

Properties of EU OS following from the Design



Based on ...

- open software and open standards: transparency, control, zero-margin costs
- wide-spread container technology (docker): in-house expertise often available
- wide-spread deployment technologies (Gitlab): infrastructure often available
- wide-spread enterprise linux (Fedora, possibly others): existing ecosystem
- hierarchy of shared containers:
 - synergies on many levels
 (EU, country, region, sector, ...)
 for building, testing, compliance
 - subsidiarity and flexibility

Country 1

Region 1 in Country 1

City 1 in Region 1

Country 1

Sector Education in Country 2

Primary Schools in Country 2

Automation tools: scalability for large fleets with many seats (goal: thousands)